

## Message Text

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ORIGIN EB-08

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 SS-15  
NSC-05 PA-01 USIA-06 PRS-01 /061 R

DRAFTED BY EB/AN:WARILEY:BA  
APPROVED BY EB/OA:MHSTYLES  
EB/AN:JBMAGNOR  
CAB:RMILLER  
EUR/EE:GBOUTIN

-----140423Z 063537 /62

P 140018Z APR 77  
FM SECSTATE WASHDC  
TO AMEMBASSY WARSAW PRIORITY

C O N F I D E N T I A L STATE 083596

E.O. 11652: GDS

TAGS: EAIR

SUBJECT: CIVAIR: PROPOSED WORLD AIRWAYS CHARTERS

REF: WARSAW 2483

1. DEPARTMENT APPRECIATES EMBASSY'S COMPLETE REPORTING ON WORLD AIRWAYS CHARTER PROBLEM.
2. AS EMBASSY AWARE, NACA HAS URGED US TO "EXERT INCREASED PRESSURE" ON POLES. PENDING RECEIPT OF DATA ON AIRPORT USE, DEPARTMENT AND CAB UNABLE JUDGE WHETHER EXTENT OF CONGESTION AT OKECIE AIRPORT JUSTIFIES 190 PASSENGER LIMITATION ON CHARTER FLIGHTS. AT THIS STAGE, RATHER THAN THREATEN POLES WITH SPECIFIC CAB ACTION, WE PREFER TO ESCALATE EXPRESSION OF USG CONCERN FROM CCAA TO FOREIGN MINISTRY. EMBASSY REQUESTED TRANSMIT NOTE ALONG  
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FOLLOWING LINES TO POLISH GOVERNMENT:

BEGIN TEXT....THE EMBASSY OF THE UNITED STATES OF AMERICA REFERS TO THE MEMORANDUM OF CONSULTATION REGARDING AIR SERVICES OF JUNE 18, 1976, WHICH RESOLVED DIFFERENCES BETWEEN THE TWO GOVERNMENTS CONCERNING SCHEDULED AIR SERVICES AND WHICH PROVIDED THAT THERE WOULD BE NO DIS-

TINCTION IN CHARTER FLIGHT OPERATIONS TO POLAND BETWEEN SCHEDULED AND SUPPLEMENTAL AIRLINES. HOWEVER, WE NOTE THAT A PROBLEM EXISTS IN WHICH ONE US AIRLINE, WORLD AIRWAYS, HAS BEEN DENIED PERMISSION TO OPERATE THREE CHARTER FLIGHTS TO POLAND DURING MAY 1977. THE POLISH CENTRAL CIVIL AVIATION ADMINISTRATION (CCAA) DENIED WORLD AIRWAYS PERMISSION TO OPERATE THREE CHARTERS AT OKECIE AIRPORT OSTENSIBLY BECAUSE OF CONGESTION AND BECAUSE WORLD AIRWAYS CHARTERS WOULD EXCEED THE LIMIT OF 190 PASSENGERS IMPOSED BY THE CCAA. WHILE THE 190 PASSENGER LIMIT IS STATED TO APPLY TO ALL AIRLINES, THE LIMIT HAS THE EFFECT OF DISCRIMINATING AGAINST WORLD AIRWAYS AND OTHER US AIRLINES WHICH OPERATE LARGE AIRCRAFT EXCLUSIVELY AND WHICH WOULD FIND IT UNECONOMICAL TO OPERATE CHARTERS ON LESS THAN A FULL PLANELOAD BASIS.

THE UNITED STATES GOVERNMENT RECOGNIZES THE PROBLEMS OF CONGESTION AT OKECIE AIRPORT BUT IT BELIEVES THAT A PRACTICAL SOLUTION SHOULD BE FOUND IN ORDER TO AVOID DISCRIMINATORY TREATMENT OF US AIRLINES WHICH CANNOT OPERATE SMALL AIRCRAFT. WORLD AIRWAYS, THROUGH THE US EMBASSY IN WARSAW, HAS SUGGESTED SEVERAL PRACTICAL METHODS TO RESOLVE THE IMPASSE:

--STAGED DEPLANING OF PASSENGERS AT OKECIE;  
--OFF-PEAK HOUR ARRIVAL; AND,  
--REIMBURSEMENT OF EXPENSES FOR OUT OF NORMAL HOURS OPERATIONS.

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THE UNITED STATES GOVERNMENT LOOKS FORWARD TO A CHANGE IN THE SITUATION AT OKECIE, PARTICULARLY, TO THE EXPECTATION THAT WIDE-BODIED AIRCRAFT MAY BE USED IN 1978. IN THE MEANTIME, HOWEVER, THE UNITED STATES GOVERNMENT REGARDS THE CURRENT IMPOASSE ON WORLD AIRWAYS' CHARTER FLIGHT APPLICATIONS AS AN IMPORTANT MATTER AND TRUSTS THAT THE GOVERNMENT OF POLAND CAN ACCEPT THAT WORLD AIRWAYS SHOULD NOT BE DISADVANTAGED BECAUSE OF THE TYPE OF AIRCRAFT IT CURRENTLY OPERATES. WE URGE THAT THE POLISH GOVERNMENT CONSIDER FURTHER THE PRACTICAL SOLUTIONS SUGGESTED ABOVE IN AN EFFORT TO RESOLVE THIS PROBLEM. END TEXT

3. DEPARTMENT ALSO SENDING FOLLOWING LETTER TO NACA:

BEGIN TEXT....DEAR MR. DRISCOLL: IN REFERENCE TO OUR TELEPHONE CONVERSATION CONCERNING WORLD AIRWAYS' PROBLEM IN POLAND, MEMBERS OF MY STAFF HAVE DISCUSSED THIS MATTER WITH MSSRS. DECKER AND REITER OF WORLD AIRWAYS. OUR EMBASSY IN WARSAW, AS YOU ARE AWARE, HAS MADE SEVERAL

APPROACHES AT THE WORKING LEVELS OF THE POLISH CENTRAL  
CIVIL AVIATION ADMINISTRATION,SO FAR WITHOUT SUCCESS.

WE AGREE WITH THE NEED TO PROTECT TH PRINCIPLE OF RECI-  
PROCITY WITH STRONG ACTION, RETALIATION IF NECESSARY,  
BUT WE FEEL THAT WE MUST MAKE EVERY EFFORT TO RESOLVE THE  
WORLD AIRWAYS' PROBLEM WITHOUT PREJUDICING THE USE OF  
LARGE CAPACITY AIRCRAFT IN POLAND NEXT YEAR. THIS PROSPECT  
SEEMS HOPEFUL AT THIS TIME AND WOULD BENEFIT SEVERAL US  
AIRLINES INCLUDING WORLD.

WE ARE MAKING A FURTHER DIPLOMATIC DEMARCHE TO THE POLISH  
FOREIGN MINISTRY THROUGH OUR EMBASSY IN WARSAW. WE ARE  
STRESSING THE IMPORTANCE WE ATTACH TO EQUAL TREATMENT  
FOR CHARTER OPERATIONS BY ALL US AIRLINES WHICH THE POLES  
AGREED TO LAST JUNE. WE WILL POINT OUT THAT "DE FACTO"  
AS WELL AS "DE JURE" DISCRIMINATION IS OF CONCERN AND  
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URGE THAT WORLD AIRWAYS' PRACTICAL SUGGESTIONS TO MEET  
THE CCAA'S OBJECTIVES BE GIVEN FURTHER CONSIDERATION.

AS A FOLLOWUP TO THIS DEMARCHE, I WOULD URGE WORLD  
AIRWAYS TO TALK DIRECTLY WITH THE POLISH CCAA TO RESOLVE  
THIS PROBLEM. WE HAVE INFORMATION FROM OUR EMBASSY WHICH  
INDICATES THAT THERE IS STILL HOPE THAT ARRANGEMENTS FOR  
PHASED CUSTOMS CLEARANCE OF FULLY LOADED CHARTERS COULD  
BE CONCLUDED. THE EMBASSY BELIEVES THAT SUCH ARRANGEMENTS  
WILL NOT COME EASILY AND PROBABLY NOT AT ALL UNLESS WORLD  
TAKES UP THE MATTER DIRECTLY WITH THE CCAA. SINCERELY,  
MICHAEL H. STYLES, DIRECTOR, OFFICE OF AVIATION.  
END TEXT

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LOBBYING, SUPPLEMENTAL AIRLINES, AIR ROUTE APPLICATIONS  
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**Copy:** SINGLE  
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**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** WARILEY:BA  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Original Handling Restrictions:** n/a  
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**Review Release Event:** n/a  
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**TAGS:** EAIR, US, PL, WORLD AIRWAYS  
**To:** WARSAW  
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**Review Markings:**  
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